

APPENDIX F - PROPOSED FACILITY JUSTIFICATION REPORT

2025 TRIBAL TRANSPORTATION PROGRAM PROPOSED FACILITY JUSTIFICATION REPORT

Confederated Salish and Kootenai Tribes Of the Flathead Reservation

Federal Highway Administration



Prepared by:



2025

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INTRODUCTION

I-1 PURPOSE FOR ADDENDUM

In 2025, the CSKT completed a comprehensive Long Range Transportation Plan (LRTP) and a National Tribal Transportation Facility Inventory (NTTFI) Update. The Tribe worked with a consultant, Red Plains Professional, Inc., to complete the project which started with the Inventory Update in 2024. On November 7, 2016, the BIA, FHWA, and other Federal Agencies published new 25 CFR Part 170 rules and regulations which govern the implementation of the Tribal Transportation Program (TTP) and NTTFI. This PFJR addresses the new requirement which pertains specifically to Part 170.443 which impacts proposed transportation facilities submitted for inclusion into our NTTFI. The Regulation reads:

§170.443 What is required to successfully include a proposed transportation facility in the NTTFI?

- (a) *A proposed transportation facility is any transportation facility, including a highway bridge, which will serve public transportation needs, meets the eligibility requirements of the TTP, and does not currently exist. It must meet the eligibility requirements of the TTP and be open to the public when constructed. In order to have a proposed facility placed on the NTTFI, a Tribe must submit all of the following to the BIADOT/FHWA Quality Assurance Team for consideration:*
- (1) *A Tribal resolution or other official action identifying support for the facility and its placement on the NTTFI.*
 - (2) *A copy of the Tribe's LRTP containing:*
 - (i) *A description of the current land use and identification of land ownership within the proposed road's corridor (including what public easements may be required);*
 - (ii) *A description of need and outcomes for the facility including a description of the project's termini; and*
 - (iii) *The sources of funding to be used for construction.*
 - (3) *If the landowner is a public authority other than the Tribe or BIA, documentation from the public authority that the proposed road has been identified in their LRTP, STIP approved by FHWA, or other published transportation planning documents.*
 - (4) *Documentation clearly identifying that easements or rights-of-way have been acquired or a clear written statement of willingness to provide a right-of-way from each landowner along the route.*
 - (5) *Certification that a public involvement process has been carried out for the proposed road.*
 - (6) *A synopsis discussing the project's anticipated environmental impacts as well as the engineering and construction challenges.*
 - (7) *Documentation that the project can meet financial or fiscal constraint requirements including financial information demonstrating that the project can be implemented using existing or reasonably available funding sources, and that the project route can be adequately maintained after construction. (See 23 U.S.C. 134 and 135.)*
 - (8) *Documentation identifying the entity responsible for maintenance of the facility after construction is completed.*
- (b) *For those proposed roads that were included in the NTTFI as of November 7, 2016, the information in paragraphs (a)(1) through (8) of this section may be submitted for approval to BIA and FHWA at any time, but is not required in order for those proposed roads to remain in the NTTFI, unless any changes or updates to the proposed road were (or are) made after that date.*

INTRODUCTION (CONT.)

The CSKT and their Planning Department have consistently performed responsible inventory updates and transportation planning for the betterment of our transportation network through accurate and reasonable NTTFI and LRTP processes. Our deliverables meet (and exceed) the requirements set forth by the BIA, FHWA, and the various governing regulation which apply to the TTP.

To ensure our planning efforts to date and TTP related projects remain on schedule and unimpeded by this new regulation, we have developed this LRTP addendum as Tribes move forward on their projects. We appreciate the intention of the new regulation, which we understand to be an attempt to improve the accuracy and reasonableness of the NTTFI. At the same time, the BIA and FHWA did not adequately regulate prior year inventory submittals thus allowing multiple Tribes to manipulate their TTP Tribal Share levels unjustly by adding proposed roads and facilities that were knowingly never feasible to construct. Now to reverse this prior manipulation by certain Tribes and the lack of proper oversight of the NTTFI submittals of prior years, the BIA and FHWA are requiring all Tribes to provide this justification report for proposed roads. To prevent negative impacts on our transportation system and responsible planning approach as a Tribe and Planning Department, the following pages provide the information and statements required to further support our NTTFI proposed facilities.

I-2 ADDENDUM PROCESS

The Tribe has provided additional documentation and statements acknowledging that proper planning and procedures were followed through the LRTP planning process to adequately support the proposed roads and prioritized project identified in our plan.

PART ONE – EXISTING NTTFI PROPOSED FACILITY JUSTIFICATION REPORTS

This section of the document will identify all proposed facilities submitted in the 2025 LRTP/NTTFI Update for inclusion into the existing NTTFI Inventory. Based on the listed requirements established in the Federal Register 25 CFR Part 170.443, we have developed the following “Proposed Facility Justification Reports” for each proposed facility listed on the 2025 Recommended Inventory Table and submitted to the BIA for approval.



1-1 EXISTING NTTFI PROPOSED FACILITY TABLE AND JUSTIFICATION REPORTS

CSKT												
PROPOSED FACILITIES - 2025												
Fiscal Year	Status Code	Route #	Section #	Owner	Class	Terrain Type	Const. Need	Surface Type	Sec. Length	Bridge #	Bridge Name	Route Name
2025		9603	010	2	9		4	4	0.1			Proposed Visitor Center Parking Lot
2025		9575	010	2	5		4	4	0.1			Proposed Visitor Center Rd.
Total Miles									0.2			
Number of Routes									2			
Number of Records									2			

1-2 ACTION INTENDED TO BE TAKEN PER ROUTE

SUMMARY TABLE					
ACTION INTENDED TO BE TAKEN PER ROUTE					
Fiscal Year	Status Code	Route #	Section #	Mileage	Intended Action to be Taken in the NTTFI and RIFDS
2025		9603	010	0.1	Route to be added to the NTTFI. Justification Report attached
2025		9575	010	0.1	Route to be added to the NTTFI. Justification Report attached
Total Miles				0.1	
Number of Routes				2	
Number of Records				2	

PART ONE – EXISTING NTTFI PROPOSED FACILITY JUSTIFICATION REPORTS (CONT.)

1-3 NTTFI PROPOSED FACILITY JUSTIFICATION REPORTS PER ROUTE

NTTFI PROPOSED FACILITY JUSTIFICATION REPORT					
Tribe	CSKT				
Route Number	9603				
Section Number(s)	0.1	Through			
Total Route Length	0.1	Miles	OR	12,619	Sq Ft
Route Name	Proposed Visitor Center Parking Lot				
Action intended by developing this report					
This proposed transportation facility is planned to support a planned Public Bison Range Visitor Center to be developed in the near future on the CSKT's Bison Range reserve.					
1	Tribal Resolution	YES	Date Passed:	2025 W/ LRTP	
<div> </div>					
2i	Description of Current Land Use				
Sources indicate that the property is undeveloped land and is currently not in use. This is Tribal property. Easements and ROW will be established during the pre-construction planning activities of the project.					

PART ONE – EXISTING NTTFI PROPOSED FACILITY JUSTIFICATION REPORTS (CONT.)

NTTFI PROPOSED FACILITY JUSTIFICATION REPORT					
Tribe	CSKT				
Route Number	9603				
Section Number(s)	0.1	Through			
Total Route Length	0.1	Miles	OR	12,619	Sq Ft
Route Name	Proposed Visitor Center Parking Lot				
2ii	Description of the Needs Outcomes and Termini				
The Proposed Visitor Center will need to provide adequate parking facilities for Center Staff and the visiting public.					
2iii	Sources of Funding to be Used for Construction				
The Tribe will utilize TTP funding in support of this project. The Tribe may decide to utilize non-TTP Tribal Funding obtained through their Tribal enterprises and businesses to assist in the development of the project.					
3	Who is the <u>Land Owner</u> and has the project been identified in the LRTP				
The affected property is owned by the Tribe and is vacant and undeveloped. Yes, the route was identified in the LRTP and NTTFI Inventory Update in various tables throughout the published plan.					
4	Identified Easement or ROW or Stated Intent to Provide				
Yes, the Tribe intends to identify and establish the easement or ROW in support of this project.					
5	Certification of Public Involvement				
The Tribe certifies that the public involvement has been carried out as part of the LRTP Update as documented in their LRTP.					
6	Synopsis of Environmental Impacts and Engineering/Construction Challenges				
The project will be completed with little to no impact on the environment. There will be little to no design or construction challenges for this project.					
7	Financial or Fiscal Reasonability for Construction and Maintenance				
When this project is prioritized, the Tribe will utilize TTP funding to construct and maintain this project. It is a feasible development and improvement.					
8	Maintenance Responsibility				
The Tribe will utilize their TTP funds to provide for the continued maintenance of this facility once opened.					

PART ONE – EXISTING NTTFI PROPOSED FACILITY JUSTIFICATION REPORTS (CONT.)

NTTFI PROPOSED FACILITY JUSTIFICATION REPORT								
Tribe	Name of Tribal Entity							
Route Number	9575							
Section Number(s)	010	Through						
Total Route Length	0.1	Miles	OR	X				
Route Name	Proposed Visitor Center Rd.							
Action intended by developing this report								
This proposed transportation facility will provide access to the parking lot supporting the planned Bison Range Visitor Center. This route will allow center staff and the visiting public access to the facility.								
1	Tribal Resolution	YES	Date Passed:	2025 W/LRTP				
<div> <div> </div> <div> </div> </div> <table border="1"> <thead> <tr> <th>Route Number</th> <th>Section Number</th> </tr> </thead> <tbody> <tr> <td>9575</td> <td>010</td> </tr> </tbody> </table> <p>Route Name: Proposed Visitor Center Road</p> <p>Section Length (mi): 0.1 Route Length (mi): 0.1 Bridge Number: Bridge Condition:</p> <p>Bridge Length (ft): Ownership: 2-Tribal Class: 5-Rural Local</p> <p>Construction Need: 4-Proposed</p> <p>County: 047-Lake Congressional District: 01 Begin Latitude: 47.29496 Begin Longitude: -114.159675 End Latitude: 47.255547 End Longitude: -114.159204</p> <p>Legend</p> <ul style="list-style-type: none"> NTTFI Strip Map Route Section (color varies) NTTFI Bridge NTTFI Route (color varies) NTTFI Proposed Route NTTFI Trail Road NTTFI Parking Lot (color varies) Flathead Reservation Municipal District IRSN Congressional District County Service of Land Management U.S. Fish and Wildlife Service U.S. Forest Service Stream, River, Canal, etc. Ownership and Route # IRSN County Tribal Other Federal State Other Urban U.S. Highway (Blue line) <p>Prepared by: RED PLAINS Date: 10/25/2024 9575_010</p>					Route Number	Section Number	9575	010
Route Number	Section Number							
9575	010							
2i	Description of Current Land Use							
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PART ONE – EXISTING NTTFI PROPOSED FACILITY JUSTIFICATION REPORTS (CONT.)

NTTFI PROPOSED FACILITY JUSTIFICATION REPORT					
Tribe	Name of Tribal Entity				
Route Number	9575				
Section Number(s)	010	Through			
Total Route Length	0.1	Miles	OR	X	Sq Ft
Route Name	Proposed Visitor Center Rd.				
2ii	Description of the Needs Outcomes and Termini				
This route will provide public access to the planned Bison Range Visitor Center					
2iii	Sources of Funding to be Used for Construction				
The Tribe will utilize TTP funding in support of this project. The Tribe may decide to utilize non-TTP Tribal Funding obtained through their Tribal enterprises and businesses to assist in the development of the project.					
3	Who is the <u>Land Owner</u> and has the project been identified in the LRTP				
The affected property is owned by the Tribe and is vacant and undeveloped. Yes, the route was identified in the LRTP and NTTFI Inventory Update in various tables throughout the published plan.					
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The Tribe will utilize their TTP funds to provide for the continued maintenance of this facility once opened.					